

# THE CORPORATION OF THE CITY OF VERNON REPORT TO COUNCIL

SUBMITTED BY: Michelle Austin Planner, Current Planning COUNCIL MEETING: REG I COW I I/C I COUNCIL MEETING DATE: November 28, 2022 REPORT DATE: November 16, 2022 FILE: 3090-20 (DVP00571)

## SUBJECT:DEVELOPMENT VARIANCE PERMIT APPLICATION FOR 1608 43RD AVENUE AND<br/>4211 17TH STREET

## PURPOSE:

To present for Council's consideration a development variance permit application for the property located at 1608 43<sup>rd</sup> Avenue and 4211 17<sup>th</sup> Street in anticipation of rezoning and subdivision approval.

## **RECOMMENDATION:**

THAT Council support Development Variance Permit 00571 (DVP00571) to vary Zoning Bylaw 5000 for Lot A, Sec 2, TP 8, ODYD, Plan 32561 (1608 43<sup>rd</sup> Avenue/4211 17<sup>th</sup> Street) as outlined in the report titled "Development Variance Permit Application for 1608 43<sup>rd</sup> Avenue and 4211 17<sup>th</sup> Street" dated November 16, 2022 and respectfully submitted by the Current Planner by:

- a) Varying Section 9.5.5, minimum rear yard, from 6m to 2.54m for the existing house on proposed Lot 1; and
- b) Varying Section 9.5.5, minimum rear yard, from 6m to 4.82m for the existing house on proposed Lot 2;

AND FURTHER, that Council's support of DVP00571 is subject to the following:

a) That the site plan (Attachment 1) to be attached to and form part of DVP00571.

## **ALTERNATIVES & IMPLICATIONS:**

- THAT Council not support Development Variance Permit 00571 (DVP00571) to vary Zoning Bylaw 5000 for Lot A, Sec 2, TP 8, ODYD, Plan 32561 (1608 43<sup>rd</sup> Avenue/4211 17<sup>th</sup> Street) as outlined in the report titled "Development Variance Permit Application for 1608 43<sup>rd</sup> Avenue and 4211 17<sup>th</sup> Street" dated November 16, 2022 and respectfully submitted by the Current Planner to:
  - a) Vary Section 9.5.5, minimum rear yard, from 6m to 2.54m for the existing house on proposed Lot 1; and
  - b) Vary Section 9.5.5, minimum rear yard, from 6m to 4.82m for the existing house on proposed Lot 2.

Note: This alternative would prevent the proposed subdivision from being approved as a new nonconformity cannot be created from subdivision. As indicated on the site/proposed subdivision plan (Attachment 1), both existing homes would be too close to the new rear property line.

## A. <u>Committee Recommendations:</u>

At its meeting of August 16, 2022, the Advisory Planning Committee passed the following resolution:

THAT Council support Rezoning 00386 (ZON00386) to rezone Lot A, Sec 2, Tp 8, ODYD, Plan 32561 (1608 43<sup>rd</sup> Avenue/4211 17<sup>th</sup> Street) from R5 – Four-plex Residential to R4 – Small Lot Residential;

AND FURTHER, that Council's support of ZON00386 is subject to the following:

- a) That the two existing sheds on proposed Lot 2 (4211 17<sup>th</sup> Street) shown on the site plan be removed prior to final bylaw adoption; and
- *b)* That the existing driveway on proposed Lot 1 (1608 43<sup>rd</sup> Avenue) be relocated to 17<sup>th</sup> Street prior to final bylaw adoption;

AND FURTHER, that Council support Development Variance Permit 00571 (DVP00571) to vary Zoning Bylaw 5000 for Lot A, Sec 2, Tp 8, ODYD, Plan 32561 (1608 43<sup>rd</sup> Avenue/4211 17<sup>th</sup> Street) by:

- a) Varying Section 9.5.5, minimum rear yard, from 6m to 2.54m for the existing house on proposed Lot 1; and
- b) Varying Section 9.5.5, minimum rear yard, from 6m to 4.82m for the existing house on proposed Lot 2;

AND FURTHER, that Council's support of DVP00571 is subject to the following:

a) That the site plan (Attachment 3) to be attached to and form part of DVP00571.

## B. Rationale:

- The subject property is located at 1608 43<sup>rd</sup> Avenue and 4211 17<sup>th</sup> Street (Figures 1 and 2). There are currently two single detached dwellings on the property (Attachments 1 and 2).
- At its Regular Meeting of September 26, 2022, Council supported Zoning Application 00386 (ZON00386) to rezone the subject property from R5 – Fourplex Housing Residential (Attachment 3) to R4 – Small Lot Residential (Attachment 4). At its Regular Meeting of November 28, 2022, Council will consider giving initial readings to Bylaw 5925 "1608 43rd Ave and 4211 17<sup>th</sup> St Rezoning

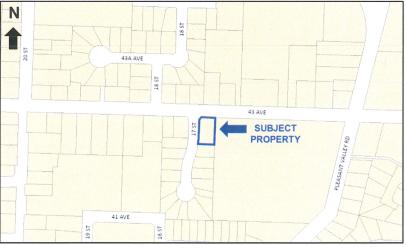


Figure 1 – Property Location Map

Amendment Bylaw 5925, 2022", which proposes to rezone the property from R5 to R4. If the rezoning is successful, the applicant intends to subdivide the property into two lots with one existing single detached house to remain on each (Attachment 1).

- If subdivision approval is granted, the east property line would become the rear property line, for both lots/existing homes, with a minimum setback of 6m. As subdivision approval cannot create a new nonconformity, such as a deficient building setback, a variance for both homes to the rear property line would be required, and is being requested, as follows (Attachment 4):
  - a) Proposed Lot 1 (1608 43<sup>rd</sup> Avenue) – Section 9.5.5, minimum rear yard, from 6m to 2.54m; and



- b) Proposed Lot 2 (4211 17<sup>th</sup> Street) – Section 9.5.5, minimum rear yard, from 6m to 4.82m.
- 4. Administration supports the variance requests because they would sanction the siting of the proposed homes, solve a potential building setback deficiency and allow the proposed subdivision to advance.

## C. Attachments:

- Attachment 1 Site and Proposed Subdivision Plan
- Attachment 2 Photos

Attachment 3 – R5: Fourplex Housing Residential Zone

Attachment 4 – R4: Small Lot Residential Zone

## D. Council's Strategic Plan 2019 – 2022 Goals/Action Items:

The subject application involves the following goals/action items in Council's Strategic Plan 2019 – 2022:

≻ N/A

## E. <u>Relevant Policy/Bylaws/Resolutions:</u>

- 1. Zoning Bylaw 5000:
  - > R4: Small Lot Residential, Sec. 9.5.5 Development Regulations
- 2. Local Government Act:
  - > Sec.498 local government authorization to issue a development variance permit by resolution.

## **BUDGET/RESOURCE IMPLICATIONS:**

N/A

Prepared by:

whell austr X M Signer 1

Michelle Austin Planner, Current Planning

Signer 2 Kim Flick

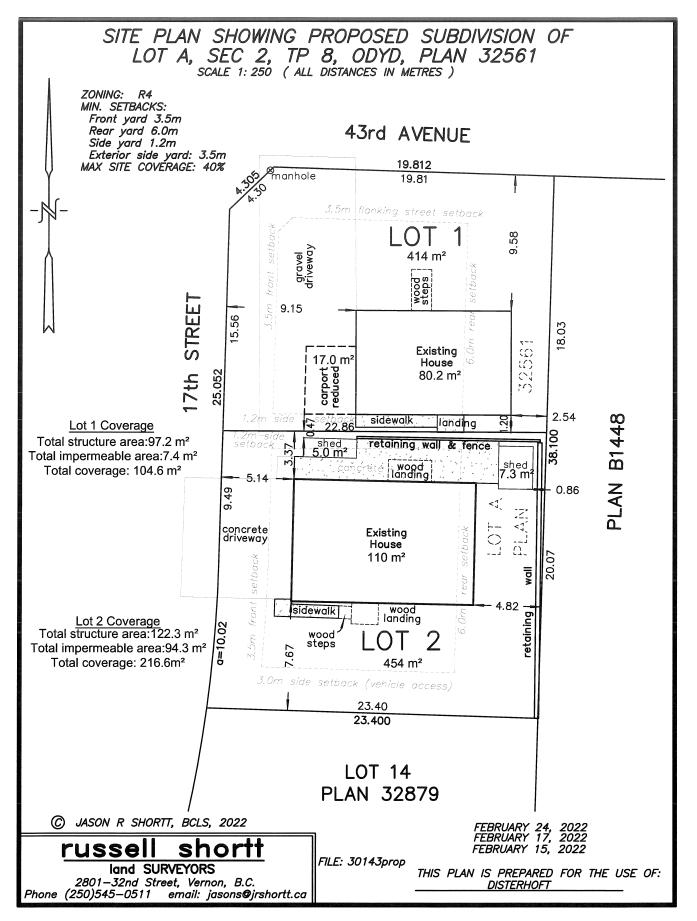
Director, Community Infrastructure and Development

REVIEWED WITH			
<ul> <li>Corporate Services</li> <li>Bylaw Compliance</li> <li>Real Estate</li> <li>RCMP</li> </ul>	<ul> <li>Operations</li> <li>Public Works/Airport</li> <li>Facilities</li> <li>Utilities</li> </ul>	<ul> <li>Current Planning</li> <li>Long Range Planning &amp; Sustainability</li> <li>Building &amp; Licensing</li> <li>Engineering Development Services</li> </ul>	
☐ Fire & Rescue Services ☐ Human Resources	<ul> <li>Recreation Services</li> <li>Parks</li> </ul>	<ul> <li>Infrastructure Management</li> <li>Transportation</li> </ul>	
<ul> <li>☐ Financial Services</li> <li>☑ COMMITTEE: APC (Aug.16/22)</li> </ul>		<ul> <li>Economic Development &amp; Tourism</li> </ul>	
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Pearce, CAO Wil 21. NON, ZOZZ Date:

Approved for submission to Council:

## Attachment 1



## Attachment 2



Photo 1: Taken from 17 St



Photo 2: Taken from 43 Ave



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Photo 3: Taken from 17 St
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## 9.6 R5: Four-plex Housing Residential



#### 9.6.1 Purpose

The purpose is to provide a **zone** for the **development** of a maximum of four ground oriented **dwelling** units in the form of **single detached**, **semi-detached**, **duplex**, **three-plex** or **four-plex housing** on urban services. The R5c sub-zoning district allows for **care centre**, **major** as an additional use. The R5h sub-zoning district allows for **home based business**, **major** as an additional use. (*Bylaw 5467*)

#### 9.6.2 Primary Uses4

- **care centre, major** (use is only permitted with the R5c sub-zoning district)
- duplex housing
- four-plex housing
- group home, major
- semi-detached housing
- single detached housing
- three-plex housing
- seniors housing

#### 9.6.3 Secondary Uses

- boarding rooms
- care centres, minor
- home based businesses, minor
- home based businesses, major (in single detached housing only) (use is only permitted with the R5h sub-zoning district)
- secondary suites (in single detached housing only)
- seniors assisted housing
- seniors supportive housing

#### 9.6.4 Subdivision Regulations

- Minimum lot width is 20.0m, except it is 22.0m for a corner lot.
- Minimum lot depth is 30.0m.
- Minimum lot width for single detached housing is 14.0m, except it is 16.0m for a corner lot.
- Minimum lot area for single detached housing is 450m<sup>2</sup>.
- Minimum lot area is 700m<sup>2</sup>, except it is 800m<sup>2</sup> for a corner lot, or 10,000m<sup>2</sup> if not serviced by a community sewer system. (Bylaw 5339)

#### 9.6.5 Party Wall Subdivision Regulations

Lot Type	Minimum Lot area		Minimum Lot Width	
	interior	corner	interior	corner
Semi-Detached Housing	350m <sup>2</sup>	400m <sup>2</sup>	10.0m	12.0m
Three-Plex Housing	235m <sup>2</sup>	285m <sup>2</sup>	7.0m	9.0m
Four-Plex Housing	175m <sup>2</sup>	225m <sup>2</sup>	7.0m	9.0m

#### 9.6.6 Development Regulations

 Maximum site coverage is 40% and together with driveways, parking areas and impermeable surfaces shall not exceed 50%.

- Maximum floor space ratio is 0.6.
- Maximum height is the lesser of 10.0m or 2.5 storeys, except it is 4.5m for secondary buildings and secondary structures.
- Minimum front yard is 4.0m, except it is 6.0m for a garage or carport to the back of curb or sidewalk for a front entry garage, or it is 0.6m to the side of the garage and 2.6m to the front building façade for side-entry garage and driveway layouts.
- Minimum side yard is 2.0m for a 1 or 1.5 storey portion of a building or a secondary building or structure and 2.5m for a 2 or 2.5 storey portion of a building, except it is 4.0m from a flanking street unless there is a garage accessed from the flanking street, it is 4.0m or it is 2.6m to the building for a side-entry garage and driveway from a flanking street and at least 6.0m from the back of curb or sidewalk. Where there is no direct vehicular access to the rear yard or to an attached garage or carport, one side yard shall be at least 3.0m. The minimum side yard setback for shared interior party walls shall be 0.0m. The minimum side yard setback for single detached housing is 1.5m, except it is 4.0m from a flanking street unless there is a garage accessed from the flanking street, it is 4.0m or it is 2.6m to the building for a side-entry garage and driveway from a flanking street unless there is a garage accessed from the flanking street, it is 4.0m or it is 2.6m to the building for a side-entry garage and driveway from a flanking street and at least 6.0m from the back of curb at least 6.0m from the building street, it is 4.0m or it is 2.6m to the building for a side-entry garage and driveway from a flanking street and at least 6.0m from the back of curb or sidewalk.
- Minimum rear yard is 6.0m for a 1 or 1.5 storey portion of a building and 7.5m for a 2 or 2.5 storey portion of a building, except it is 1.0m for secondary buildings.
- The maximum height of any vertical wall element facing a front, flanking or rear yard (including walkout basements) is the lesser of 6.5m or 2.5 storeys, above which the building must be set back at least 1.2m.
- Maximum density is 30 units per gross hectare (12 units/gross acre).
- Maximum four dwelling units located in a building, with each unit having a minimum width of 6.5m. (Bylaw 5339)

#### 9.6.7 Other Regulations

- In order for bareland strata developments to be consistent with the character of the surrounding neighborhood, the strata plan shall be considered as one site for defining the overall use, density and site coverage.
- The above noted subdivision and development regulations shall be applied to each strata lot within the strata plan.
- A minimum area of 25m<sup>2</sup> of **private open space** shall be provided per **dwelling**.
- Where development has access to a rear lane, vehicular access to the development is only permitted from the rear lane.
- For seniors assisted housing, seniors housing and seniors supportive housing, a safe drop-off area for patrons shall be provided on the site.
- For strata developments, common recreation buildings, facilities and amenities may be included in the strata plan. Recreational buildings shall be treated as secondary buildings for the purpose of determining the height and setbacks of the building as specified in each zone.
- For multi-unit residential housing, one office may be operated for the soul purpose of the management and operation of the multi-unit residential development.
- In addition to the regulations listed above, other regulations may apply. These include the general development regulations of Section 4 (secondary development, yards, projections into yards, lighting, agricultural setbacks, etc.); the specific use regulations of Section 5; the landscaping and fencing provisions of Section 6; and, the parking and loading regulations of Section 7.
- As per Section 4.10.2 All buildings and structures, excluding perimeter fencing (garden walls and fences) on lots abutting City Roads as identified on Schedule "B" shall not be sited closer to the City Road than the setback as per the appropriate zone measured from the offset Rights of Way as illustrated on Schedule "B". (Bylaw 5440)

## Attachment 4

## 9.5 R4: Small Lot Residential



#### 9.5.1 Purpose

The purpose is to provide a **zone** for **single detached housing**, and compatible uses, on smaller urban serviced **lots**. The R4c sub-zoning district allows for **care centre**, **major** as an additional use. The R4h sub-zoning district allows for **home based business**, **major** as an additional use. (*Bylaw 5467*)

#### 9.5.2 Primary Uses

- **care centre, major** (use is only permitted with the R4c sub-zoning district)
- single detached housing
- semi-detached housing (Bylaw 5715)

#### 9.5.3 Secondary Uses

- boarding rooms
- bed and breakfast homes (in single detached housing only) (Bylaw 5498)
- care centres, minor
- home based businesses, minor
- home based businesses, major (use is only permitted with the R4h sub-zoning district)
- secondary suites (in single detached housing only)

#### 9.5.4 Subdivision Regulations

- Minimum **lot width** is 10.0m, except it is 14.0m for a **corner lot**.
- Minimum lot area is 320m<sup>2</sup>, or 10,000m<sup>2</sup> if not serviced by a community sewer system.

#### 9.5.5 Development Regulations

- Maximum site coverage is 40% and together with driveways, parking areas and impermeable surfaces shall not exceed 50%.
- Maximum height is the lesser of 10.0m or 2.5 storeys, except it is 4.5m for secondary buildings and structures.
- Minimum front yard is 3.5m.
- Minimum side yard is 1.2m for a 1 or 1.5 storey portion of a building and 1.5m for a 2 or 2.5 storey portion of a building, except it is 3.5m from a flanking street. Where there is no direct vehicular access to the rear yard or to an attached garage or carport, one side yard shall be at least 3.0m.
- For party wall semi-detached housing one side yard, not flanking a street, may be reduced to 0.0m. There shall be no windows or doors on the side of the dwelling without the side yard.
- Minimum rear yard is 6.0m for a 1 or 1.5 storey portion of a building and 7.5m for a 2 or 2.5 storey portion of a building, except it is 1.0m for secondary buildings. Where the lot width exceeds the lot depth, the minimum rear yard is 4.5m provided that one side yard shall have a minimum width of 4.5m.
- The maximum height of any vertical wall element facing a front, flanking or rear yard (including walkout basements) is the lesser of 6.5m or 2.5 storeys, above which the building must be set back at least 1.2m.

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#### 9.5.6 Other Regulations

- There shall be no more than one single detached house or one semi-detached unit per lot. (Bylaw 5715)
- Where development has access to a rear lane, vehicular access to the development is only permitted from the rear lane.
- One garage or **carport**, or the location for one, shall be provided on the **lot**.
- For strata developments, common recreation buildings, facilities and amenities may be included in the strata plan. Recreational buildings shall be treated as secondary buildings for the purpose of determining the height and setbacks of the building as specified in each zone.
- In addition to the regulations listed above, other regulations may apply. These include the general development regulations of Section 4 (secondary development, yards, projections into yards, lighting, agricultural setbacks, etc.); the specific use regulations of Section 5; the landscaping and fencing provisions of Section 6; and, the parking and loading regulations of Section 7.
- As per Section 4.10.2 All buildings and structures, excluding perimeter fencing (garden walls and fences) on lots abutting City Roads as identified on Schedule "B" shall not be sited closer to the City Road than the setback as per the appropriate zone measured from the offset Rights of Way as illustrated on Schedule "B". (Bylaw 5440)

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